RECEIVED CLERK'S OFFICE

FEB 0 6 2006

STATE OF ILLINOIS Pollution Control Board

**INFORMATIONAL NOTICE!!!** 

IT IS IMPORTANT THAT YOU READ THE ENCLOSED DOCUMENTS.

NOTE:

This Administrative Citation refers to TWO separate State of Illinois Agencies. One is the ILLINOIS POLLUTION **CONTROL BOARD** located at James R. Thompson Center, 100 West Randolph Street, Suite 11-500, Chicago, Illinois 60601. The other state agency is the ILLINOIS ENVIRONMENTAL PROTECTION AGENCY located at: 1021 North Grand Avenue East, P.O. Box

19276, Springfield, Illinois 61794-9276.

If you elect to contest the enclosed Administrative Citation, you must file a PETITION FOR REVIEW with thirty-five (35) days of the date the Administrative Citation was served upon you. Any such Petition for Review must be filed with the clerk of the Illinois Pollution Control Board by either hand delivering or mailing to the Board at the address given above. A copy of the Petition for Review should be either hand-delivered or mailed to the Illinois Environmental Protection Agency at the address given above and should be marked to the ATTENTION: DIVISION OF LEGAL COUNSEL.

Any person other than individuals MUST appear through an attorneyat-law licensed and registered to practice law. Individuals may appear on their own behalf, or through an attorney. 35 III. Adm. Code 101.400(a).

### BEFORE THE ILLINOIS POLLUTION CONTROL BOARD

#### RECEIVED CLERK'S OFFICE

ADMINISTRATIVE CITATION

FEB 0 6 2006

			STATE OF HUNDIO
ILLINOIS ENVIRONMENTAL	)		STATE OF ILLINOIS Pollution Control Board
PROTECTION AGENCY,	)	t	
	)	AC 06-24	
Complainant,	)	AC DU 0	
	)	(TOTALNE OF AC)	
v.	)	(IEPA No. 5-06-AC)	
CYMY OF PRETRODE A DYAN WILCON	) .T. \		•
CITI OF FREEPORT and RYAN WILSON	ν, )		
D 1 .	)		
Respondents.	)		

#### NOTICE OF FILING

To: Shelly Griswold, Community Development

Director for the City of Freeport 230 West Stephenson Street Freeport, IL 61032 Ryan Wilson, P.E. Fehr-Graham and Associates 221 E. Main Street

Freeport, IL 61032

PLEASE TAKE NOTICE that on this date I mailed for filing with the Clerk of the Pollution Control Board of the State of Illinois the following instrument(s) entitled ADMINISTRATIVE CITATION, AFFIDAVIT, and OPEN DUMP INSPECTION CHECKLIST.

Respectfully submitted,

Michelle M. Ryan

Special Assistant Attorney General

Illinois Environmental Protection Agency 1021 North Grand Avenue East P.O. Box 19276 Springfield, Illinois 62794-9276 (217) 782-5544

Dated: February 3, 2006

THIS FILING SUBMITTED ON RECYCLED PAPER



#### BEFORE THE ILLINOIS POLLUTION CONTROL BOARD

#### **ADMINISTRATIVE CITATION**

FEB 0 6 2006
STATE OF ILLINOIS
Pollution Control Board

ILLINOIS ENVIRONMENTAL PROTECTION AGENCY,	.1
Complainant,	AC 06-24 (IEPA No. 5-06-AC)
٧.	) (IEI A Ng. 3-00-A0)
CITY OF FREEPORT and RYAN WILSON,	
Respondents.	, }

#### **JURISDICTION**

This Administrative Citation is issued pursuant to the authority vested in the Illinois Environmental Protection Agency by Section 31.1 of the Illinois Environmental Protection Act, 415 ILCS 5/31.1 (2004).

#### **FACTS**

- That the City of Freeport is the permitted owner and operator and Ryan Wilson, P.E.
   is the certified operator (collectively "Respondents") of a facility located on South Walnut Road,
   Freeport, Stephenson County, Illinois.
- 2. That said facility is a closed, not yet certified, sanitary landfill, operating under Illinois Environmental Protection Agency Permit No. 1995-281-LFM, and is designated with Site Code No. 1770200015. The facility is commonly known to the Illinois Environmental Protection Agency as Freeport/Municipal Landfill #4.
- 3. That Respondents have owned and/or operated said facility at all times pertinent hereto.
- 4. That on December 13, 2005, Kaare Jacobsen of the Illinois Environmental Protection Agency's Rockford Regional Office inspected the above-referenced facility. A copy of his

inspection report setting forth the results of said inspection is attached hereto and made a part hereof.

#### **VIOLATIONS**

Based upon direct observations made by Kaare Jacobsen during the course of his December 13, 2005 inspection of the above-referenced facility, the Illinois Environmental Protection Agency has determined that Respondents violated the Illinois Environmental Protection Act (hereinafter, the "Act") as follows:

- (1) That Respondents conducted a sanitary landfill in a manner which resulted in the acceptance of wastes without necessary permits, a violation of Section 21(o)(7) of the Act, 415 ILCS 5/21 (o)(7) (2004).
- (2) That Respondents conducted a sanitary landfill in a manner which resulted in the deposition of refuse in an un-permitted portion of the landfill, a violation of Section 21(o)(9) of the Act, 415 ILCS 5/21 (o)(9) (2004).

#### **CIVIL PENALTY**

Pursuant to Section 42(b)(4) of the Act, 415 ILCS 5/42(b)(4) (2004), Respondents are subject to a civil penalty of Five Hundred Dollars (\$500.00) for each of the violations identified above, for a total of <u>Five Hundred Dollars (\$1000.00)</u>. If Respondents elect not to petition the Illinois Pollution Control Board, the statutory civil penalty specified above shall be due and payable no later than <u>February 28, 2006</u>, unless otherwise provided by order of the Illinois Pollution Control Board.

If Respondents elect to contest this Administrative Citation by petitioning the Illinois Pollution Control Board in accordance with Section 31.1 of the Act, 415 ILCS 5/31.1 (2004), and if the Illinois Pollution Control Board issues a finding of violation as alleged herein, after an adjudicatory hearing, Respondents shall be assessed the associated hearing costs incurred by the Illinois Environmental Protection Agency and the Illinois Pollution Control Board. Those hearing costs shall be assessed in addition to the statutory civil penalty.

Pursuant to Section 31.1(d)(1) of the Act, 415 ILCS 5/31.1(d)(1) (2004), if Respondents fail to petition or elect not to petition the Illinois Pollution Control Board for review of this Administrative Citation within thirty-five (35) days of the date of service, the Illinois Pollution Control Board shall adopt a final order, which shall include this Administrative Citation and a finding of violation as alleged herein, and shall impose the statutory civil penalty specified above.

When payment is made, Respondents' check shall be made payable to the Illinois Environmental Protection Trust Fund and mailed to the attention of Fiscal Services, Illinois Environmental Protection Agency, 1021 North Grand Avenue East, P.O. Box 19276, Springfield, Illinois 62794-9276. Along with payment, Respondents shall complete and return the enclosed Remittance Form to ensure proper documentation of payment.

If any civil penalty and/or hearing costs are not paid within the time prescribed by order of the Illinois Pollution Control Board, interest on said penalty and/or hearing costs shall be assessed against the Respondents from the date payment is due up to and including the date that payment is received. The Office of the Illinois Attorney General may be requested to initiate proceedings against Respondents in Circuit Court to collect said penalty and/or hearing costs, plus any interest accrued.

## PROCEDURE FOR CONTESTING THIS ADMINISTRATIVE CITATION

Respondents have the right to contest this Administrative Citation pursuant to and in accordance with Section 31.1 of the Act, 415 ILCS 5/31/1 (2004). If Respondents elect to contest this Administrative Citation, then Respondents shall file a signed Petition for Review, including a Notice of Filing, Certificate of Service, and Notice of Appearance, with the Clerk of the Illinois Pollution Control Board, State of Illinois Center, 100 West Randolph, Suite 11-500, Chicago, Illinois 60601. A copy of said Petition for Review shall be filed with the Illinois Environmental Protection Agency's Division of Legal Counsel at 1021 North Grand Avenue East, P.O. Box 19276, Springfield, Illinois 62794-9276. Section 31.1 of the Act provides that any Petition for Review shall be filed within thirty-five (35) days of the date of service of this Administrative Citation or the Illinois Pollution Control Board shall enter a default judgment against the Respondents.

Douglas P. Scott, Director
Illinois Environmental Protection Agency

Date 2/3/06

Prepared by:

Susan E. Konzelmann, Legal Assistant

Division of Legal Counsel

1021 North Grand Avenue East

P.O. Box 19276

Springfield, Illinois 62794-9276

(217) 782-5544

#### REMITTANCE FORM

CLERK'S OFFICE

FEB 0 6 2006

STATE OF ILLINOIS Pollution Control Board

ILLINOIS ENVIRONMENTAL PROTECTION AGENCY,	)	Pollution C
Complainant,	AC 06-24 (IEPA No. 5-06-AC)	
<b>v</b> .		
CITY OF FREEPORT and RYAN WILSON,	, ) )	
Respondents.	, )	

FACILITY:

Freeport/Municipal Landfill #4

SITE CODE NO .:

1770200015

COUNTY:

Stephenson

CIVIL PENALTY:

\$1000.00

DATE OF INSPECTION:

December 13, 2005

DATE REMITTED:

SS/FEIN NUMBER:

SIGNATURE:

#### **NOTE**

Please enter the date of your remittance, your Social Security number (SS) if an individual or Federal Employer Identification Number (FEIN) if a corporation, and sign this Remittance Form. Be sure your check is enclosed and mail, along with Remittance Form, to Illinois Environmental Protection Agency, Attn.: Fiscal Services, P.O. Box 19276, Springfield, Illinois 62794-9276.

#### ILLINOIS ENVIRONMENTAL PROTECTION AGENCY

**AFFIDAVIT** 

IN THE MATTER OF:	``	
IN THE MATTER OF.	,	
Shelly Griswold, Community	,	
· · · · · · · · · · · · · · · · · · ·	_	
Development Director	)	IEPA DOCKET NO.
	)	
Respondent	)	

Affiant, Kaare Jacobsen, being first duly sworn, voluntarily deposes and states as follows:

- 1. Affiant is a field inspector employed by the Land Pollution Control Division of the Environmental Protection Agency and has been so employed at all times pertinent hereto.
- 2. On December 13, 2005, between 11:44 a.m. and 12:20 p.m., Affiant conducted an inspection of a permitted landfill located in Stephenson County, Illinois and known as Freeport Municipal Landfill # 4 by the Illinois Environmental Protection Agency. Said site has been assigned site code number LPC#1770200015 by the Agency.
- 3. Affiant inspected said site by an on-site inspection, which included walking and photographing the site.
- 4. As a result of the activities referred to in Paragraph 3 above, Affiant completed the inspection Report form attached hereto and made a part hereof, which, to the best of Affiant's knowledge and belief, is an accurate representation of Affiant's observations and factual conclusions with respect to said landfill.

Kaare Jacobsen, EPS III

Subscribed and Sworn to Before Me

is 12th day of

anuary, 20

**Notary Public** 

"OFFICIAL SEAL"
TERESA LABUNSKI
Notary Public, State of Illinois
My Commission Expires 1/10/2007

### ILLINOIS ENVIRONMENTAL PROTECTION AGENCY 811 Solid Waste Landfill Inspection Checklist

County:	Stephenson	LPC#: 177020	0015 Region: 1 - Ro	ckford
Location/S	ite Name: Fre	eport/Freeport Municipal Lar	ndfill # 4	
Date:	12/13/2005 Tin	ne: From 11:44 am To	12:20 pm Previous Inspection Date: 09/	22/2005
Inspector(s	s): Jacobsen		Weather: 20 degrees, frozen ground cond	ditions
No. of Pho	tos Taken: # 5		Samples Taken: Yes #	No 🛛
Interviewed	d: Ryan Wilsor	n, Certified Operator	Facility Phone No.: None	
Permitted	Owner Mailing Ad	ldress	Permitted Operator Mailing Address	
_	Stephenson Stree	y Development Director et	same as owner	
		<u></u>	JAN 1 3 20	)06
Chief Ope	rator Mailing Addr	ess	Certified Operator Mailing Address	
-	on, Fehr Graham Main Street L 61032	and Associates	same as operator	
AUTHORI. Significant	: Modification Per	OPERATIONAL STATE  mit Operating	TUS: TYPE OF OPERATION: ☐ Existing Landfills 814-Sub	ppart C
Initial: 19	995-281-LFM od. # 12 (01-10-0	Closed-Not Certified.	⊠ 814-Sub	part D
Initial: 19	995-281-LFM_	Closed-Not Certified.  Closed-Date Certified:	⊠ 814-Sub	part D
Initial: 19	995-281-LFM lod. # 12 (01-10-0 SECTION	Closed-Not Certified.  5) Closed-Date Certified:	New Landfills: 811-Put	ppart D res./Chem. ⊠
Initial: 19	995-281-LFM lod. # 12 (01-10-0 SECTION	Closed-Not Certified.  5) Closed-Date Certified:  ENVIRONMENTAL PRO	New Landfills: 811-Put	ppart D res./Chem. ⊠
Initial: 19	995-281-LFM lod. # 12 (01-10-0 SECTION ILLINOIS	Closed-Not Certified.  5) Closed-Date Certified:  ENVIRONMENTAL PRO	New Landfills: 811-Pute  DESCRIPTION  OTECTION ACT REQUIREMENTS  LOW AIR POLLUTION IN ILLINOIS	ppart D res./Chem. ⊠
Initial: _19 Latest _M	995-281-LFM lod. # 12 (01-10-0 SECTION ILLINOIS 9(a)	Closed-Not Certified.  Closed-Date Certified.  ENVIRONMENTAL PRO CAUSE, THREATEN OR ALL CAUSE OR ALLOW OPEN	New Landfills: 811-Pute  DESCRIPTION  OTECTION ACT REQUIREMENTS  LOW AIR POLLUTION IN ILLINOIS	ppart D res./Chem. ⊠
Initial: _19 Latest _M	995-281-LFM lod. # 12 (01-10-0 SECTION ILLINOIS 9(a) 9(c)	Closed-Not Certified.  Closed-Date Certified:  ENVIRONMENTAL PRO CAUSE, THREATEN OR AL CAUSE OR ALLOW OPEN CAUSE, THREATEN OR AL CREATE A WATER POLLU	New Landfills: 811-Pute  DESCRIPTION  OTECTION ACT REQUIREMENTS  LOW AIR POLLUTION IN ILLINOIS BURNING  LOW WATER POLLUTION IN ILLINOIS  TION HAZARD	vioL
Initial: _19 Latest _M  123.	995-281-LFM lod. # 12 (01-10-0 SECTION ILLINOIS 9(a) 9(c) 12(a)	Closed-Not Certified.  Closed-Date Certified:  ENVIRONMENTAL PRO CAUSE, THREATEN OR AL CAUSE OR ALLOW OPEN CAUSE, THREATEN OR AL CREATE A WATER POLLU	New Landfills: 811-Pute  DESCRIPTION  OTECTION ACT REQUIREMENTS  LOW AIR POLLUTION IN ILLINOIS BURNING  LOW WATER POLLUTION IN ILLINOIS TION HAZARD  LOW DISCHARGE WITHOUT OR IN	vioL
1. 2. 3. 4.	995-281-LFM lod. # 12 (01-10-0 SECTION ILLINOIS 9(a) 9(c) 12(a) 12(d)	Closed-Not Certified.  Closed-Date Certified:  Closed-Date Certified:  CAUSE, THREATEN OR ALLOW OPEN CAUSE, THREATEN OR ALLOW CAUSE, THREATEN OR ALLOW CAUSE, THREATEN OR ALLOW OPEN CAUSE, THREATEN OR ALLOW OPEN CAUSE OR ALLOW OPEN	New Landfills: 811-Pute  DESCRIPTION  OTECTION ACT REQUIREMENTS  LOW AIR POLLUTION IN ILLINOIS BURNING  LOW WATER POLLUTION IN ILLINOIS TION HAZARD  LOW DISCHARGE WITHOUT OR IN PERMIT DUMPING	viol
1. 2. 3. 4. 5.	995-281-LFM lod. # 12 (01-10-0 SECTION ILLINOIS 9(a) 9(c) 12(a) 12(d) 12(f) 21(a)	Closed-Not Certified.  Closed-Date Certified:  Closed-Date Certified:  CAUSE, THREATEN OR ALLOW OPEN CAUSE, THREATEN OR ALLOW CAUSE, THREATEN OR ALLOW CAUSE, THREATEN OR ALLOW OPEN CAUSE, THREATEN OR ALLOW OPEN CAUSE OR ALLOW OPEN	New Landfills: 811-Pute  DESCRIPTION  DTECTION ACT REQUIREMENTS  LOW AIR POLLUTION IN ILLINOIS BURNING  LOW WATER POLLUTION IN ILLINOIS  TION HAZARD  LOW DISCHARGE WITHOUT OR IN PERMIT	viol
1. 2. 3. 4. 5. 6.	995-281-LFM lod. # 12 (01-10-0 SECTION ILLINOIS 9(a) 9(c) 12(a) 12(d) 12(f) 21(a)	Closed-Not Certified.  Closed-Date Certified:  ENVIRONMENTAL PRO CAUSE, THREATEN OR AL CAUSE OR ALLOW OPEN CAUSE, THREATEN OR AL CREATE A WATER POLLU CAUSE, THREATEN OR AL VIOLATION OF AN NPDES CAUSE OR ALLOW OPEN CONDUCT ANY WASTE-ST OPERATION:	New Landfills: 811-Pute  DESCRIPTION  OTECTION ACT REQUIREMENTS  LOW AIR POLLUTION IN ILLINOIS BURNING  LOW WATER POLLUTION IN ILLINOIS TION HAZARD  LOW DISCHARGE WITHOUT OR IN PERMIT DUMPING	viol
1. 2. 3. 4. 5. 6.	995-281-LFM lod. # 12 (01-10-0 SECTION ILLINOIS 9(a) 9(c) 12(a) 12(d) 12(f) 21(a) 21(d)	Closed-Not Certified.  Closed-Date Certified.  Closed-Date Certified.  CAUSE, THREATEN OR ALLOW OPEN CAUSE OR ALLOW OPEN CAUSE OR ALLOW OPEN CONDUCT ANY WASTE-ST OPERATION: Without a Permit or in Violati Provisions)	New Landfills: 811-Pute  DESCRIPTION  DESCRI	viol
1. 2. 3. 4. 5. 6.	995-281-LFM lod. # 12 (01-10-0 SECTION ILLINOIS 9(a) 9(c) 12(a) 12(d) 12(f) 21(a)	Closed-Not Certified.  Closed-Date Certified:  Closed-Date Certified:  CAUSE, THREATEN OR ALLOW OPEN CAUSE OR ALLOW OPEN CAUSE OR ALLOW OPEN CONDUCT ANY WASTE-STOPERATION: Without a Permit or in Violation of Any Regulation DISPOSE, TREAT, STORE, TRANSPORT ANY WASTE	New Landfills: 811-Pute  DESCRIPTION  DESCRIPTION  DESCRIPTION  DISCHARGE WITHOUT OR IN PERMIT  DUMPING  ORAGE, WASTE-TREATMENT, OR WASTE-	viol

21(f)(1)

		CONDUCT A SANITARY LANDFILL OPERATION WHICH RESULTS IN ANY C	F THE
10.	21(0)	FOLLOWING CONDITIONS:	
	(1)	Refuse in Standing or Flowing Water	
	(2)	Leachate Flows Entering Waters of the State	
	(3)	Leachate Flows Exiting the Landfill Confines	
	(4)	Open Burning of Refuse in Violation of Section 9 of the Act	
		Uncovered Refuse Remaining From Any Previous Operating Day or at the	
	(5)	Conclusion of Any Operating Day	
	(6)	Failure to Provide Final Cover Within Time Limits	
	(7)	Acceptance of Wastes Without Necessary Permits	$\boxtimes$
	(8)	Scavenging as Defined by Board Regulations	
	(9)	Deposition of Refuse in Any Unpermitted Portion of the Landfill	
· · · · · · · · · · · · · · · · · · ·	(10)	Acceptance of Special Waste Without a Required Manifest	
	(11)	Failure to Submit Reports Required by Permits or Board Regulations	
<u></u>	(12)	Failure to Collect and Contain Litter by the End of each Operating Day	
	(13)	Failure to Submit Any Cost Estimate, Performance Bond or Other Security	
	(10)	CAUSE OR ALLOW A LATERAL EXPANSION OF A MUNICIPAL SOLID	
- 4	- 440	WASTE LANDFILL (MSWLF) UNIT WITHOUT A PERMIT	
11.	21(t)	MODIFICATION	
		ACCEPTANCE OF LIQUID USED OIL FOR FINAL DISPOSAL	
12.	21.6(b)	(EFFECTIVE JULY 1, 1996)	
13.	22.01	FAILURE TO SUBMIT ANNUAL NONHAZARDOUS SPECIAL WASTE	
13.	22.01	TAILORE TO OODMIT ARROYDE NOTHING AND OUT OF THE PROPERTY OF T	
14.	22.17	LANDFILL POST-CLOSURE CARE	
	(a)	Failure to Monitor Gas, Water, Settling	
	(b)	Failure to Take Remedial Action	
4 5	00.00(=)	ACCEPTANCE OF LANDSCAPE WASTE FOR FINAL DISPOSAL	
15. 16.	22.22(c) - 22.23(f)(2)	CAUSE OR ALLOW THE DISPOSAL OF ANY LEAD-ACID BATTERY	
17.	22.28(b)	ACCEPTANCE OF WHITE GOODS FOR FINAL DISPOSAL	
17,	ZZ.ZG(D)	ACCEPTANCE OF ANY USED OR WASTE TIRE FOR FINAL DISPOSAL	
18.	55(b)(1)	(UNLESS LANDFILL MEETS EXEMPTION OF 55(b)(1))	<u> </u>
	_	CAUSE OR ALLOW THE DISPOSAL OF ANY POTENTIALLY	
19.	56.1(a)	INFECTIOUS MEDICAL WASTE	
	SOLID WA	STE SITE OPERATOR CERTIFICATION LAW REQUIREMENTS	
		CALLONIC OF ALL CHING OPERATION OF ALANDEILL MITUOLIT	·.
00	225 ILCS	CAUSING OF ALLOWING OPERATION OF A LANDFILL WITHOUT PROPER COMPETENCY CERTIFICATE	<u> </u>
20.	230/1004	PROPER COMPETENCY CERTIFICATE	
	3	5 ILLINOIS ADMINISTRATIVE CODE REQUIREMENTS	
		SUBTITLE G	
		PRIOR CONDUCT CERTIFICATION REQUIREMENTS	
21	745.181	CHIEF OPERATOR REQUIREMENTS	
22.	745.201	PRIOR CONDUCT CERTIFICATION PROHIBITIONS	
		SPECIAL WASTE HAULING REQUIREMENTS	
	900 204	REQUIREMENTS FOR DELIVERY OF SPECIAL WASTE TO HAULERS	
23.	809.301	KEWUIKEMIEN 19 FOR DELIVER FOR SPECIAL WASTE TO TIAGEERS	

	<del></del>		
24.	809.302(a)	REQUIREMENTS FOR ACCEPTANCE OF SPECIAL WASTE FROM HAULERS	
25.	809.501	MANIFESTS, RECORDS, ACCESS TO RECORDS, REPORTING REQUIREME AND FORMS	NTS
20.	(a)	Delivery of Special Waste to Hauler	
	(e)	Retention of Special Waste Manifests	
	<u> </u>	NEW SOLID WASTE LANDFILL REQUIREMENTS	
	PART 811 SUBPART	GENERAL STANDARDS FOR ALL LANDFILLS	
26.	811.103	SURFACE WATER DRAINAGE	
	(a)	Runoff from Disturbed Areas	
	(b)	Diversion of Runoff from Undisturbed Areas	
27.	811.104	SURVEY CONTROL	
	(a)	Boundaries Surveyed and Marked	
	(b)	Stakes and Monuments Marked	
	(c)	Stakes and Monuments Inspected	
	(d)	Control Monument Established and Maintained	
28.	811.105	COMPACTION	
29.	811.106	DAILY COVER	
	(a)	Six Inches Soil	
	(b)	Alternative Daily Cover	
30.	811.107	OPERATING STANDARDS	
	(a)	Phasing of Operations	
	(b)	Work Face Size and Slope	
	(c)	Equipment	
	(d)	Utilities	<u> </u>
	(e)	Maintenance	
	(f)	Open Burning	┡
	(g)	Dust Control	<u> </u>
	(h)	Noise Control	
	(i)	Vector Control	
	(j)	Fire Protection	
	(k)	Litter Control	<del>                                     </del>
	(1)	Mud Tracking	
	(m)	Liquid Restrictions for MSWLF Units	<u> </u>
31.	811.108	SALVAGING	1 —
	(a)	Salvaging Interferes with Operation	
	(b)	Safe and Sanitary Manner	<del>                                     </del>
	(c)	Management of Salvagable Materials	
32.	811.109	BOUNDARY CONTROL	T [7]
	(a)	Access Restricted	
	(h)	Proper Sign Posted	

22	044 440	CLOSURE AND WRITTEN CLOSURE PLAN	
33.	811.110	Final Slopes and Contours	
	(a)	Drainage Ways and Swales	
	(b)	Final Configuration	+
	(c)	Written Closure Plan	<del>                                     </del>
<u></u>	(d)	Initiation of Closure Activities at MSWLF Units	<del>                                     </del>
	(e)		
	(f)	Completion of Closure Activities at MSWLF Units	
	(g)	Deed Notation for MSWLF Units	
34.	811.111	POST-CLOSURE MAINTENANCE	
	(a)	Procedures After Receipt of Final Volume of Waste	
	(b)	Remove All Equipment of Structures	
	(c)	Maintenance and Inspection of the Final Cover and Vegetation	
	(d)	Planned Uses of Property at MSWLF Units	
35.	811.112	RECORDKEEPING REQUIREMENTS FOR MSWLF UNITS	
	(a)	Location Restriction Demonstration	
	(b)	Load Checking Requirements	
	(c)	Gas Monitoring Records	
	(d)	MSWLF Liquid Restriction Records	
	(e)	Groundwater Monitoring Program Requirements	
		Closure and Post Closure Care Requirements	
	1 (f)	1 Closule and 1 Ost Closule Caro Rodalionionia	
	(f) (g)	Cost Estimates and Financial Assurance Requirements	
36.	(g) PART 811 SUBPART	Cost Estimates and Financial Assurance Requirements  PUTRESCIBLE AND CHEMICAL WASTE LANDFILLS  FACILITY LOCATION	
36.	(g) PART 811 SUBPART C	Cost Estimates and Financial Assurance Requirements  PUTRESCIBLE AND CHEMICAL WASTE LANDFILLS	
36.	(g) PART 811 SUBPART C 811.302	Cost Estimates and Financial Assurance Requirements  PUTRESCIBLE AND CHEMICAL WASTE LANDFILLS  FACILITY LOCATION	
,	(g) PART 811 SUBPART C 811.302 (c)	PUTRESCIBLE AND CHEMICAL WASTE LANDFILLS  FACILITY LOCATION  Site Screening (Does Not Apply To Part 814-Subpart D Sites)	
,	(g) PART 811 SUBPART C 811.302 (c) 811.309 (a)	PUTRESCIBLE AND CHEMICAL WASTE LANDFILLS  FACILITY LOCATION Site Screening (Does Not Apply To Part 814-Subpart D Sites)  LEACHATE TREATMENT AND DISPOSAL SYSTEM	
,	(g) PART 811 SUBPART C 811.302 (c) 811.309 (a) (c)	PUTRESCIBLE AND CHEMICAL WASTE LANDFILLS  FACILITY LOCATION Site Screening (Does Not Apply To Part 814-Subpart D Sites)  LEACHATE TREATMENT AND DISPOSAL SYSTEM General Requirements	
,	(g) PART 811 SUBPART C 811.302 (c) 811.309 (a) (c) (d)	PUTRESCIBLE AND CHEMICAL WASTE LANDFILLS  FACILITY LOCATION Site Screening (Does Not Apply To Part 814-Subpart D Sites)  LEACHATE TREATMENT AND DISPOSAL SYSTEM General Requirements Standards for On-Site Treatment and Pretreatment	
,	(g) PART 811 SUBPART C 811.302 (c) 811.309 (a) (c) (d) (e)	PUTRESCIBLE AND CHEMICAL WASTE LANDFILLS  FACILITY LOCATION Site Screening (Does Not Apply To Part 814-Subpart D Sites)  LEACHATE TREATMENT AND DISPOSAL SYSTEM General Requirements Standards for On-Site Treatment and Pretreatment Standards for Leachate Storage System	
,	(g) PART 811 SUBPART C 811.302 (c) 811.309 (a) (c) (d)	PUTRESCIBLE AND CHEMICAL WASTE LANDFILLS  FACILITY LOCATION Site Screening (Does Not Apply To Part 814-Subpart D Sites)  LEACHATE TREATMENT AND DISPOSAL SYSTEM General Requirements Standards for On-Site Treatment and Pretreatment Standards for Leachate Storage System Standards for Discharge to Off-Site Treatment	
37.	(g) PART 811 SUBPART C 811.302 (c) 811.309 (a) (c) (d) (e) (f) (g)	PUTRESCIBLE AND CHEMICAL WASTE LANDFILLS  FACILITY LOCATION Site Screening (Does Not Apply To Part 814-Subpart D Sites)  LEACHATE TREATMENT AND DISPOSAL SYSTEM General Requirements Standards for On-Site Treatment and Pretreatment Standards for Leachate Storage System Standards for Discharge to Off-Site Treatment Standards for Leachate Recycling Systems Standards for Leachate Monitoring Systems	ASTE)
,	(g) PART 811 SUBPART C 811.302 (c) 811.309 (a) (c) (d) (e) (f) (g) 811.310	PUTRESCIBLE AND CHEMICAL WASTE LANDFILLS  FACILITY LOCATION Site Screening (Does Not Apply To Part 814-Subpart D Sites)  LEACHATE TREATMENT AND DISPOSAL SYSTEM General Requirements Standards for On-Site Treatment and Pretreatment Standards for Leachate Storage System Standards for Discharge to Off-Site Treatment Standards for Leachate Recycling Systems	ASTE)
37.	(g) PART 811 SUBPART C 811.302 (c) 811.309 (a) (c) (d) (e) (f) (g) 811.310 (b)	PUTRESCIBLE AND CHEMICAL WASTE LANDFILLS  FACILITY LOCATION Site Screening (Does Not Apply To Part 814-Subpart D Sites)  LEACHATE TREATMENT AND DISPOSAL SYSTEM General Requirements Standards for On-Site Treatment and Pretreatment Standards for Leachate Storage System Standards for Discharge to Off-Site Treatment Standards for Leachate Recycling Systems Standards for Leachate Monitoring Systems LANDFILL GAS MONITORING (FOR SITES ACCEPTING PUTRESCIBLE W	ASTE)
37.	(g) PART 811 SUBPART C 811.302 (c) 811.309 (a) (c) (d) (e) (f) (g) 811.310 (b) (c)	PUTRESCIBLE AND CHEMICAL WASTE LANDFILLS  FACILITY LOCATION  Site Screening (Does Not Apply To Part 814-Subpart D Sites)  LEACHATE TREATMENT AND DISPOSAL SYSTEM  General Requirements  Standards for On-Site Treatment and Pretreatment  Standards for Leachate Storage System  Standards for Discharge to Off-Site Treatment  Standards for Leachate Recycling Systems  Standards for Leachate Monitoring Systems  LANDFILL GAS MONITORING (FOR SITES ACCEPTING PUTRESCIBLE W  Location and Design of Gas Monitoring Wells	ASTE)
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37.	(g) PART 811 SUBPART C 811.302 (c) 811.309 (a) (c) (d) (e) (f) (g) 811.310 (b) (c) (d)	PUTRESCIBLE AND CHEMICAL WASTE LANDFILLS  FACILITY LOCATION  Site Screening (Does Not Apply To Part 814-Subpart D Sites)  LEACHATE TREATMENT AND DISPOSAL SYSTEM  General Requirements  Standards for On-Site Treatment and Pretreatment  Standards for Leachate Storage System  Standards for Discharge to Off-Site Treatment  Standards for Leachate Recycling Systems  Standards for Leachate Monitoring Systems  LANDFILL GAS MONITORING (FOR SITES ACCEPTING PUTRESCIBLE W Location and Design of Gas Monitoring Wells  Monitoring Frequency for Landfill Gas  Monitoring Parameters  LANDFILL GAS MANAGEMENT SYSTEM (FOR CHEMICAL AND PUTRESCIBLES)	

40.	811.312	LANDFILL GAS PROCESS AND DISPOSAL SYSTEM	<del></del>
<u></u>	(c)	No Unpermitted Gas Discharge	<del>                                     </del>
	(d)	Gas Flow Rate Measurements into Treatment of Combustion Device	<u> </u>
	(e)	Standards for Gas Flares	
	(f)	Standards for On-Site Combustion of Landfill Gas Using Devices Other Than Flares	
	(g)	Gas Transported Off-Site	
41.	811.313	INTERMEDIATE COVER	
<del></del>	(a)	Requirements for the Application for Intermediate Cover	
	(b)	Runoff and Infiltration Control	
	(c)	Maintenance of Intermediate Cover	
42.	811.314	FINAL COVER SYSTEM (DOES NOT APPLY TO PART 814 SITES THAT HA CLOSED, COVERED AND VEGETATED PRIOR TO SEPTEMBER 18, 1990)	VE
	(a)	General Requirements	
	(b)	Standards for Low Permeability Layer	
	(c)	Standards for Final Protective Layer	
43.	811.316	PLUGGING AND SEALING OF DRILL HOLES	
44.	811.321	WASTE PLACEMENT	
	(a)	Phasing of Operations	
	(b)	Initial Waste Placement	
45.	811.322	FINAL SLOPE AND STABILIZATION	
	(a)	Grade Capable of Supporting Vegetation and Minimizing Erosion	
	(b)	Slopes Required to Drain	
	(c)	Vegetation	
	(d)	Structures Built over the Unit	
46.	811.323	LOAD CHECKING PROGRAM	
	(a)	Load Checking Program Implemented	
	(b)	Load Checking Program for PCB's at MSWLF Units	
	(c)	Load Checking Program Components	
	(d)	Handling Regulated Hazardous Wastes	
	PART 811 SUBPART D	MANAGEMENT OF SPECIAL WASTES AT LANDFILLS	and the second s
47.	811.402	NOTICE TO GENERATORS AND TRANSPORTERS	
48.	811.403	SPECIAL WASTE MANIFESTS REQUIREMENTS	
49.	811.404	IDENTIFICATION RECORD	
	(a)	Special Waste Profile Identification Sheet	
	(b)	Special Waste Recertification	
50.	811.405	RECORDKEEPING REQUIREMENTS	
51.	811.406	PROCEDURES FOR EXCLUDING REGULATED HAZARDOUS WASTES	
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Inspection Date: December 13, 2005

	PART 811 SUBPART G	FINANCIAL ASSURANCE	
52.	811.700	COMPLY WITH FINANCIAL ASSURANCE REQUIREMENTS OF PART 811, SUBPART G	
53	811.701	UPGRADING FINANCIAL ASSURANCE	
54.	811.704	CLOSURE AND POST-CLOSURE CARE COST ESTIMATES	
55.	811.705	REVISION OF COST ESTIMATE	
		SOLID WASTE FEE SYSTEM REQUIREMENTS	
56.	Part 858 Subpart B	MAINTAINED, RETAINED & SUBMITTED DAILY & MONTHLY SOLID WASTE RECORDS AND QUARTERLY SOLID WASTE SUMMARIES WHERE INCOMING WASTE IS WEIGHED (I IST SPECIFIC SECTION	
57.	Part 858 Subpart C	MAINTAINED, RETAINED & SUBMITTED DAILY & MONTHLY SOLID WASTE RECORDS AND QUARTERLY SOLID WASTE SUMMARIES WHERE INCOMING WASTE IS NOT WEIGHED (LIST SPECIFIC	
		OTHER REQUIREMENTS	
58.	OTHER:	APPARENT VIOLATION OF: (□) PCB; (□) CIRCUIT COURT CASE NUMBER: ORDER ENTERED ON:	
59.			
		÷	

#### Informational Notes

1. [Illinois] Environmental Protection Act: 415 ILCS 5/4.

2. Illinois Pollution Control Board: 35 Ill. Adm. Code, Subtitle G.

3. Statutory and regulatory references herein are provided for convenience only and should not be construed as legal conclusions of the Agency or as limiting the Agency's statutory or regulatory powers. Requirements of some statutes and regulations cited are in summary format. Full text of requirements can be found in references listed in 1. and 2. above.

Signature of Inspector(s)

4. The provisions of subsection (o) of Section 21 of the [Illinois] Environmental Protection Act shall be enforceable either by administrative citation under Section 31.1 of the Act or by complaint under Section 31 of the Act.

- 5. This inspection was conducted in accordance with Sections 4(c) and 4(d) of the [Illinois] Environmental Protection Act: 415 ILCS 5/4(c) and (d).
- 6. Items marked with an "NE" were not evaluated at the time of this inspection.

**LPC #:** 1770200015 **Inspection Date:** December 13, 2005

	PERMIT PROVISIONS
PERMIT NUMBER	DESCRIPTION OF VIOLATION  (condition # of permit, page # of permit, and/or page # of approved application)
1995-281-LFM	Cond. I # 6(f), pg 3, Acceptance of waste without necessary permits.
(mod. # 14)	Cond. I # 6(h), pg 4, Deposition of refuse in any unpermitted (i.e. without an Illinois EPA approved significant modification authorizing operation) portion of the landfill.
	Cond. VIII # 4, pg 20, No refuse shall be accepted from off-site sources during closure.
	Standard Condition # 3, There shall be no deviations from the approved plans and specifications unless a written request for modification of the project, along with plans and specifications as required, shall have been submitted to the Agency and supplemental written issued.
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#### 1770200015 - Stephenson County Freeport/Freeport Municipal Landfill # 4

#### **NARRATIVE INSPECTION REPORT**

On December 13, 2005, I (Kaare Jacobsen) conducted a solid waste inspection at the Freeport Municipal Landfill No. 4. This inspection was conducted to determine whether the facility was in compliance with all applicable rules and regulations according to the solid waste statutes set forth by the Illinois Environmental Protection Agency. The above referenced facility is located on South Walnut Road in Freeport, Illinois. Agency correspondence should be addressed to the Community Development Director, Shelly Griswold, at Freeport City Hall located at 230 West Stephenson Street, in Freeport, Illinois.

On April 5, 2003 the Freeport Municipal Landfill No. 4 ceased accepting solid waste. A permit application was submitted by Fehr-Graham and Associates (consulting group representing the City of Freeport) to extend the closure activities beyond the required six months after acceptance of the last load of waste. On August 5, 2004 the permit modification was granted.

Upon arrival at 11:44 a.m., I introduced myself to a representative of Fehr-Graham & Associates, Ryan Wilson. Mr. Wilson is the Chief Operator for the Freeport Municipal Landfills. The inspection began by discussing the operating permit (1995-281-LFM) issued by the Permit Section in Springfield, Illinois.

After a brief discussion, Mr. Wilson had to vacate the premises for business reasons, so I began to take tour of the permitted site. Photographs 1770200015~121305-001 and 002 indicates soil and broken concrete on the northeast footprint of the landfill. Photograph 1770200015~121305-003 indicates a leachate seep located on the southeastern part of the landfill.

The waste construction or demolition debris, located on the northeast corner of the permitted site, was generated from the Waste Transfer Station construction project that is occurring just south of the permitted site. The waste debris contains mostly broken concrete (with rebar) and soil, which meets the definition of Section 3.160(a) of the Act (General Construction or Demolition Debris).

The inspection concluded at 12:20 p.m., with the following solid waste violations cited during the time of the inspection: 21(d)(1), 21(d)(2), 21(o)(7) and 21(o)(9) of the Environmental Protection Act and Permit Conditions I # 6(f), I # 6(h), VIII # 4 and Standard Condition # 3. The above-mentioned violations were cited due to the facility causing or allowing the contractor to transport waste construction or demolition debris, from the nearby Transfer Station construction site, onto the permitted closed (not certified) landfill. Also, the facility failed to notify the Agency that such actions had taken place at the permitted landfill.

On December 28, 2005, I conducted a site visit to estimate the amount of cubic yards of Construction & Demolition Debris on the northeast section of the landfill.

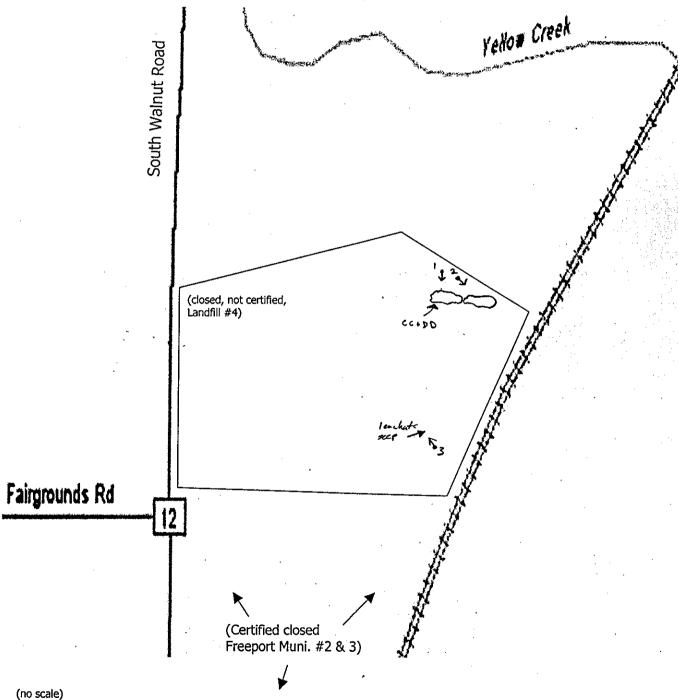
Photographs 1770200015~122805-001 and 002 indicate that the pile of waste construction or demolition debris has increased in size since the previous inspection. An estimated 35 cubic yards of waste construction & demolition debris is located on the north footprint of the landfill.

# 1770200015-Stephenson County Freeport Muni. Landfill #4



Date of Inspection: December 13, 2005

Time of Inspection: 11:44 am - 12:20 pm



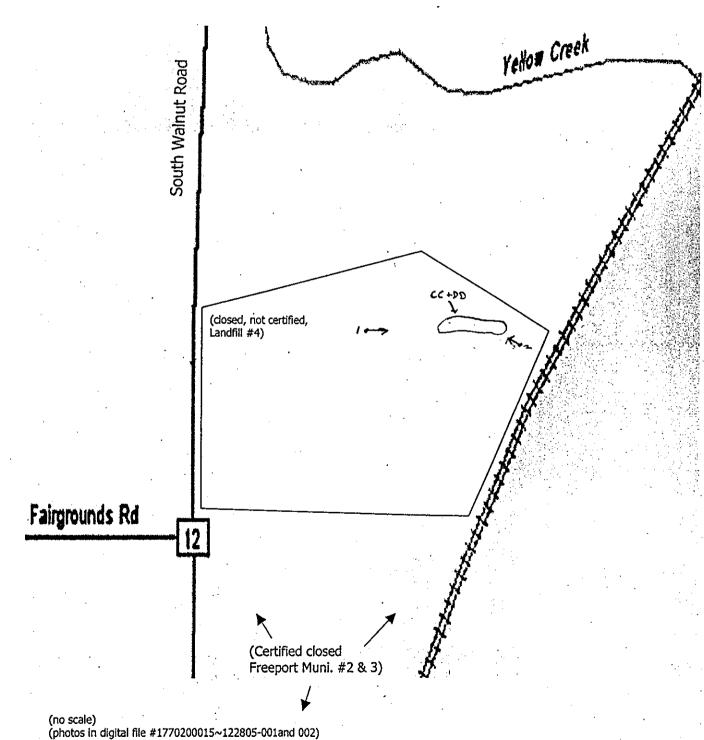
(no scale) (photos in digital file #1770200015~121305-001 through 003)

# 1770200015-Stephenson County Freeport Muni. Landfill #4



Date of Inspection: December 28, 2005

Time of Inspection: 9:56 am - 10:30 am



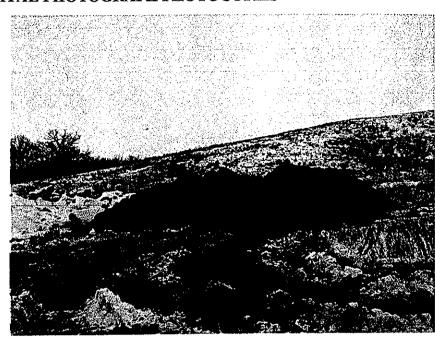
LPC # 1770200015 - Stephenson County Freeport/Freeport Municipal Landfill No. 4 FOS File

#### DIGITAL PHOTOGRAPH PHOTOCOPIES

DATE: 12-13-05
TIME: 11:58 a.m.
DIRECTION: south
PHOTO by: Jacobsen
PHOTO FILE NAME:
1770200015~121305-001

**COMMENTS:** Soil on the north

footprint of the landfill.

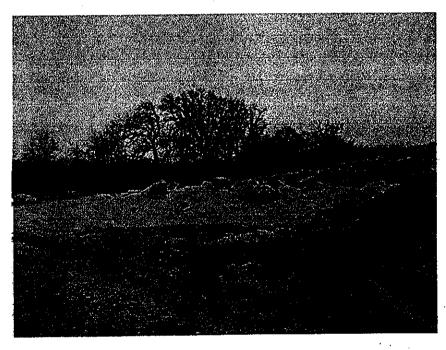


**DATE:** 12-13-05 **TIME:** 11:59 a.m.

**DIRECTION:** southeast **PHOTO by:** Jacobsen **PHOTO FILE NAME:** 1770200015~121305-002

**COMMENTS:** Construction and Demolition Debris on the north footprint of

the landfill.



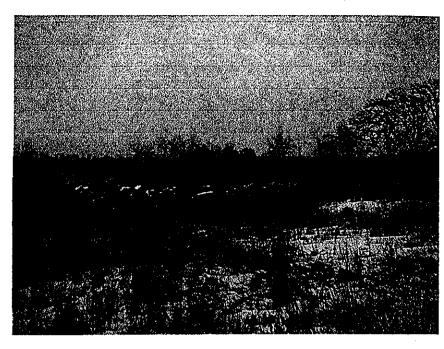
LPC # 1770200015 - Stephenson County Freeport/Freeport Municipal Landfill No. 4 FOS File

#### DIGITAL PHOTOGRAPH PHOTOCOPIES

DATE: 12-28-05 TIME: 10:07 a.m. DIRECTION: east PHOTO by: Jacobsen PHOTO FILE NAME: 1770200015~122805-001

**COMMENTS:** Construction and Demolition Debris from the transfer station

job site.



**DATE:** 12-28-05 **TIME:** 10:15 a.m.

**DIRECTION:** northwest **PHOTO by:** Jacobsen **PHOTO FILE NAME:** 1770200015~122805-002

**COMMENTS:** Construction and Demolition Debris from the transfer station

job site.

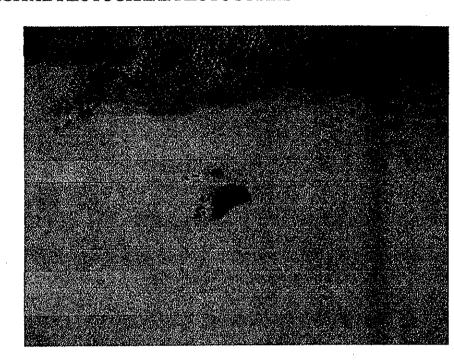


LPC # 1770200015 - Stephenson County Freeport/Freeport Municipal Landfill No. 4 FOS File

#### DIGITAL PHOTOGRAPH PHOTOCOPIES

DATE: 12-13-05
TIME: 12:10 p.m.
DIRECTION: down
PHOTO by: Jacobsen
PHOTO FILE NAME:
1770200015~121305-003

**COMMENTS:** leachate seep



#### PROOF OF SERVICE

I hereby certify that I did on the 3rd day of February 2006, send by Certified Mail, Return Receipt Requested, with postage thereon fully prepaid, by depositing in a United States Post Office Box a true and correct copy of the following instrument(s) entitled ADMINISTRATIVE CITATION, AFFIDAVIT, and OPEN DUMP INSPECTION CHECKLIST

To:

Shelly Griswold, Community Development

Director for the City of Freeport 230 West Stephenson Street

Freeport, IL 61032

Ryan Wilson, P.E.

Fehr-Graham and Associates

221 E. Main Street Freeport, IL 61032

and the original and nine (9) true and correct copies of the same foregoing instruments on the same date by Certified Mail, Return Receipt Requested, with postage thereon fully prepaid

To:

Dorothy Gunn, Clerk Pollution Control Board

James R. Thompson Center

100 West Randolph Street, Suite 11-500

Chicago, Illinois 60601

Michelle M. Ryan

Special Assistant Attorney General

Illinois Environmental Protection Agency 1021 North Grand Avenue East P.O. Box 19276 Springfield, Illinois 62794-9276 (217) 782-5544

THIS FILING SUBMITTED ON RECYCLED PAPER